Study on the Public Policy Process of Urban Planning of Henan Province

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Abstract

Along with the development progress of the economy in Central China, there are new breakthroughs achieved by Henan province in the public policy making in the urban planning. In Henan province, the implementation schemes related to the public policies such as Zhengzhou City Planning, High-tech Zone Construction in the First-tier City, and the Integrated Development of the Central Plains Urban Areas appeared in the process of implementing the new urbanization strategy.

Keywords: Henan Province; Urban Planning; Public Policy

1. Introduction

Urban planning, as a future development direction of cities and a reasonably-arranged comprehensive strategic deployment, provides a construction and management basis for the economic development of cities in a certain period. Therefore, the implementation of new urbanization progress and market economic environment construction in Central China is the implementation of the urban planning and public policies in Henan province, but also a necessary progress to comply with the development of the times. In this paper, an analysis is made from the perspective of new urbanization development strategy in Henan province; the urban planning strategies in Central China are proposed.

Urban planning is an important part of urban management, but also a management strategy of the government for the economic structure and spatial structure of cities. In the earthshaking changes of today's social structure, the early public policy formulation work of urban management has been a basis of the relevant departments for conveying the operation of cities, but also a decision-making source of improving the urban planning and revising the improvement methods. Therefore, an adjustment and control to the urban planning through the policy means issued by the government is an inevitable choice for rationally allocating resources, scientifically planning space and coordinating the economic development; urban planning behavior is also defined as an application convention (i.e., 30% relies on polices, 70% demands implementation).

2. An overview of urban planning in Henan province

China's national production level has always been one of the key issues concerned by the government. In the face of the three rural issues, the government has adopted the fundamental decision-making measures such as stressing the agricultural development outside agriculture, carrying out the orderly urban construction, improving the urban infrastructure construction, and renovating the project bidding problems of surroundings.

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In Henan Province as a large province with a population, the urban population is less than half of its whole population, suggesting the development of urbanization and the construction of infrastructures are insufficient in Henan Province. The urban planning problems of Henan Province are not formed in one or two days. The world's developed cities are currently concentrated in the coastal areas; but Central China is located in the center of mainland China near river but not near stream, and its trade volume is not enough to increase the economic level. Moreover, Henan's identity in China has been largely defined as a large agricultural province; but the current level of education is a potential condition to create more values; without enough land for the construction of institution of higher learning and without the strength attracting and retaining talents, the economic development in Central China can only be dragged far by the surrounding provinces. The world's big cities distribution is shown in Fig.1.

![Figure 1. The Data of the World's Big Cities Distribution.](image)

3. The development direction of urban planning policy in Henan Province

In recent years, the local governments of Henan Province have issued a series of policies for driving the urbanization construction, including the development of new urban districts, the construction of commercial zones, accelerating the grouping key cities growth, and liberating census register limitations; thus the construction of urban areas and the progress of urban planning have been advanced.

The State Council also raised a special construction approval scheme for the Central Plains Urban Agglomeration and Zhengzhou Port Comprehensive Economic Zone, so that the gap between the urbanization rate of Henan Province and the national average data was greatly narrowed. Research found that the improvement of the urban planning in Henan Province to the rural urbanization still stays at the overall planning of the rural urbanization, and lacks
many detailed descriptions about the implementation process including the land use standard conservation and intensive coupling research strategies. Therefore, the relevant departments need to make overall rules from the optimization of the land system, the resource conservation management, and a summary of institutional standards. The urban planning public policies, issued currently, are short of the corresponding details processing; but the overall framework of urban planning has been highlighted as a key point. In the core means of urban management, the key strategies such as urban layout, community planning, public infrastructure construction, service facilities allocation and surrounding environment governance are analyzed and implemented through the general planning guideline, in order to guarantee the healthy development of the rural urbanization. Besides, the introduction of high-tech industry is also a technological foundation for the future economic development; the urban information systems and planning data are statistically analyzed through the reasonable use of the management information means, so as to create favorable conditions for the smooth implementation of urban planning public policies.

4. Discussion on the urban planning public policy of Henan province

4.1 An approved-project summary of urban planning

Project approval, as a limit and logical starting point for solving problems, is a fundamental step of making and discussing policies. Some scholars think that discussion on problems is often more effective than directly processing an event; therefore, discussion on the policies of urban planning can be in prior analyzed from the perspective of project approval.

The problems left over by history are necessarily processed. Seen from the history of the development of Henan province, the implementation of the rural urbanization has been urgent. In 2010, Henan province carried out a special discussion on the rural urbanization development strategy at senior management meeting, and also reached a consensus about the main problems proposed at the meeting. The local governments of Henan province have raised the economic construction policies of the Central Plains to the level of the national economic strategic deployment; they have interpreted and implemented the policy from three directions: industrialization, urbanization, and modernization.

The foresight improvement measures are issued. In order to ensure and comply with the process of the industrialization, urbanization, and modernization reforms in Henan province, the central urban construction and planning strategy has been raised on the congress of party representatives of the same year. The meeting added the coordination scheme of industrialization, urbanization, and modernization into the work reports of the party, and also carried out the innovation of the rural urbanization concepts from the perspective of urban management. The development progress of Zhengzhou is taken for example: on the basis of the consensus about the regional economic development of the Central Plains, a concept constructing Zhengzhou as a core city of the country has been formed: the development of Zhengzhou's economic speed, quality, and efficiency is truly implemented, and a new urban construction idea breaking the traditional planning means is produced. The urbanization rate of some cities in 2012 and 2013 is shown in table 1.
Table 1. The urbanization rate of some cities in 2012 and 2013.

<table>
<thead>
<tr>
<th>City</th>
<th>2012</th>
<th>2013</th>
<th>Increase rate of 2013 compared with 2012</th>
</tr>
</thead>
<tbody>
<tr>
<td>Zhengzhou</td>
<td>903.11</td>
<td>919.12</td>
<td>16.01</td>
</tr>
<tr>
<td>Kaifeng</td>
<td>465.29</td>
<td>464.60</td>
<td>-0.69</td>
</tr>
<tr>
<td>Luoyang</td>
<td>659.00</td>
<td>661.52</td>
<td>2.52</td>
</tr>
<tr>
<td>Pingdingshan</td>
<td>492.91</td>
<td>495.72</td>
<td>2.81</td>
</tr>
<tr>
<td>Anyang</td>
<td>508.30</td>
<td>509.00</td>
<td>0.70</td>
</tr>
<tr>
<td>Hebi</td>
<td>158.80</td>
<td>160.90</td>
<td>2.10</td>
</tr>
<tr>
<td>Xinxiang</td>
<td>566.85</td>
<td>567.50</td>
<td>0.65</td>
</tr>
<tr>
<td>Jiaozuo</td>
<td>352.00</td>
<td>351.41</td>
<td>-0.59</td>
</tr>
<tr>
<td>Puyang</td>
<td>359.76</td>
<td>358.40</td>
<td>-1.36</td>
</tr>
<tr>
<td>Xuchang</td>
<td>429.63</td>
<td>429.72</td>
<td>0.09</td>
</tr>
<tr>
<td>Luohe</td>
<td>255.80</td>
<td>257.50</td>
<td>1.70</td>
</tr>
<tr>
<td>Sanmenxia</td>
<td>223.21</td>
<td>224.11</td>
<td>0.90</td>
</tr>
</tbody>
</table>

Public facilities establishment is balanced with benefits. The financial investment by the government is applied to all aspects, and therefore the enterprises with the non-governmental nature more commonly involve in the construction mentioned in the urban planning. The goal of constructing the facilities is that enterprises pursue the income and economic benefits from investment, so the cost return and value creation from the basic society and are also very important. By the means of urban planning, the overall scale and direction are grasped; the future income is judged from the construction of the projects; scientifically carrying out the modern infrastructure construction in a planned way and from a long term goal is especially important. Furthermore, the infrastructure of cities is constructed for the materials and living standards of residences: the use of correct methods for the infrastructure configuration is a guarantee for cost recovery and capital revenue.

4.2 Planning schemes based on demands

Henan province, after a long term in the backward management system, encounters problems such as the relatively lagging-behind urban construction and economic development; its basis of urban planning is the development demands for making related urban management schemes. The increasingly material and cultural demands of people will be satisfied by arranging the urban construction progress, analyzing the project development deployment, and implementing the urban modern development and planning management in a planned way.

The central city development of Henan province is always the project constructed by the local government in prior; after new Zhengzhou economic district plan was implemented, the province began to conduct a radiated urban development mode, which has been extended from the skirts of city to villages and towns, and made breakthrough progresses for the urban planning through driving and assimilated construction methods. The construction of new compound economic districts provides a new starting point for the urban development space and development vigor. In order to let other cities of the province stress the prospective role of
the urban planning, the propaganda department has raised the construction concept of "city is the life", so as to promote urban residents to increase the importance to the construction of the surrounding environment and educational culture, to form a series industrial development law, and to supply economic bases for the new urbanization construction. The local governments also adopt the integrated cities development as a carrier policy to speed up the construction of infrastructure; the development quality and efficiency of the economy in cities have been efficiently improved through the scientific intensive configuration of commercial areas and lands. The supports and enlargement for the current industrial advantages of cities are the bases of driving the key development areas; the project completion of commercial concentrating areas has raised the domestic trade level to a level of foreign trade: it provides a development environment for the core value and competitiveness of local enterprises, and more economic bases for the urban planning public policy accumulation in Henan province. The trade advantages formed in the geographic position of Henan province also become a driving power to boost the province with a large population to carry forward the modern construction. Because of the concentrating positions of cultural centers and political centers, convenience is available for the new development schemes of the province; the public facilities construction without the effect from external factors can better cater to the needs of people, and also provide a labor basis for the modern construction according to the population transfer.

5. Conclusion

From the above analysis, the urban planning in Henan province is a must reform strategy to guarantee the necessary space distribution of the comprehensive strength, to increase the overall quality of urban residents, and to clear away the barriers of the social economic development. Related developments can settle down the problems about the life quality of Henan residents and the rural urbanization by implementing the urban planning policy: it can play a positive effect on the whole Central China and even the national rural urbanization and social economic development. Urban planning public policies are necessarily made according to the economic development, resident needs, and actual national conditions. Therefore, a process of analyzing the historical problems and current situation of Henan province is necessary; local governments should provide innovative and actual reform and exploration for the overall construction of the country while seeking correct positioning.

References
